

## Message Text

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21

ORIGIN IO-10

INFO OCT-01 AF-06 ARA-06 EA-06 EUR-12 NEA-09 ISO-00 SCCT-01

CAB-02 CIAE-00 COME-00 DODE-00 DOTE-00 EB-07 INR-07

NSAE-00 FAA-00 SS-15 NSC-05 L-02 /089 R

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APPROVED BY: IO: AMBASSADOR BUFFUM

S/CCT: MR. GATCH

DOT: MR DRISCOLL

L/EB: MR WILLIS

AF/I: MR WALKER

FAA: MR CARY

EB/OA: MR STYLES

NEA: MR CLUVERIUS

EA/RA: MR MCNUTT

ARA/LA/USOAS: MR MONSMA

EUR: MR GOOTT

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R 251724Z MAR 75

FM SECSTATE WASHDC

TO AMEMBASSY BELGRADE

AMEMBASSY BEIRUT

AMEMBASSY BONN

AMEMBASSY BOGOTA

AMEMBASSY BRASILIA

AMEMBASSY BUENOS AIRES

AMEMBASSY CANBERRA

AMEMBASSY CAIRO

AMEMBASSY DAKAR

AMEMBASSY ISLAMABAD

AMEMBASSY JAKARTA

AMEMBASSY LONDON

AMEMBASSY LAGOS

AMEMBASSY MADRID

AMCONSUL MELBOURNE

AMEMBASSY MEXICO

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AMCONSUL MONTREAL

AMEMBASSY MOSCOW  
AMEMBASSY NAIROBI  
AMEMBASSY NEW DELHI  
AMEMBASSY OTTAWA  
AMEMBASSY PARIS  
AMEMBASSY PORT OF SPAIN  
AMEMBASSY PRAGUE  
AMEMBASSY RABAT  
AMCONSUL RIO DE JANEIRO  
AMEMBASSY ROME  
AMEMBASSY SAN JOSE  
AMEMBASSY STOCKHOLM  
AMEMBASSY TANANARIVE  
AMEMBASSY TOKYO  
USLO PEKING  
INFO USMISSION USUN NEW YORK

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E.O. 11652: N/A

TAGS: PORG, PINS, EAIR, ICAO

SUBJECT: ICAO COUNCIL ACTION ON AIR SECURITY MEASURES

REF: (A) STATE 27945

(B) STATE 27906

(C) STATE 22355

MONTREAL FOR USREP ICAO

1. COUNCIL COMPLETED INITIAL ACTION ON US AND ISRAELI PROPOSALS FOR NEW AND IMPROVED MEASURES TO COUNTER UNLAWFUL INTERFERENCE WITH CIVIL AVIATION BY REFERRING TO ICAO COMMITTEE ON UNLAWFUL INTERFERENCE (CUI) EIGHT ISRAELI AND ALL US PROPOSALS AND AGREEING ON TEXT OF COMMUNICATION BY SECRETARY GENERAL TO ALL MEMBER STATES. CUI MET MARCH 18, ORGANIZED WORK PLAN AND GAVE DIRECTION TO ICAO SECRETARIAT FOR PREPARATION OF DOCUMENTATION FOR SUBSTANTIAL LIMITED OFFICIAL USE

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TIVE REVIEW OF ICAO MEASURES. SEQUENCE OF DECISIONS TAKEN, WHILE STILL ONLY PROCEDURAL, REPRESENTS SORT OF PROMPT AND NOTABLE PROGRESS WHICH US AND ISRAEL HOPED TO STIMULATE. DEPARTMENT IS PLEASED WITH RESULTS AND APPRECIATIVE OF MISSIONS' SUPPORT FOR THIS EFFORT, EFFECT OF WHICH APPARENT IN SEVERAL NATIONAL INTERVENTIONS.

2. ONLY EXPLICIT POLITICAL INTERVENTION CAME FROM

LEBANESE REPRESENTATIVE ABOUCHACRA (JUST A FEW DAYS BEFORE ELECTED CHAIRMAN OF CUI), BUT HE CONFINED THIS TO BRIEF STATEMENT ADDRESSED IN SOMEWHAT OBLIGATORY FASHION TO THE DOCUMENTATION PRESENTED EARLIER BY ISRAEL WHICH CONTAINED POLITICALLY ORIENTED REFERENCES TO TERRORISTS AND INCIDENTS. (ISRAELI REPRESENTATIVE, AMBASSADOR MERON, HAD NOT REFERRED TO THESE POINTS IN DOCUMENTATION IN MAKING ORAL PRESENTATION OF ISRAELI PROPOSALS.) CONSISTENT WITH OUR PROMPTINGS, MERON REFRAINED FROM REPLYING IN KIND. RECOGNIZING ISRAELI INTENTION TO STICK TO TECHNICAL DIALOGUE, LEBANESE REPRESENTATIVE THEN TOOK HELPFUL AND THOROUGHLY TECHNICAL APPROACH TO PROPOSALS.

3. IN ITS MEETINGS ON MARCH 3 AND 5, COUNCIL CONSIDERED ISRAELI AND US PROPOSALS AND, AFTER REFUSING TO PASS ON THOSE PROPOSALS WHICH IT FELT WERE OUTSIDE COMPETENCE OF THE ORGANIZATION OR WERE THE PEROGATIVE OF THE SECRETARIAT, REFERRED TO COUNCIL'S COMMITTEE ON UNLAWFUL INTERFERENCE TOTAL OF EIGHT OF SOME 33 ISRAELI PROPOSALS AND ENTIRE US PACKAGE. SECRETARIAT WAS ASKED TO GIVE COST ESTIMATES ON TWO OTHER ISRAELI PROPOSALS. MOST COUNCIL MEMBERS FELT STRONGLY THAT SUCH MATTERS AS RESPONSIBILITY FOR PROVIDING LONG RANGE WEAPONS AND PROSECUTION OF TERRORISTS AND HIJACKERS WERE NOT WITHIN COMPETENCE OF ICAO COUNCIL, AND ALL SUCH PROPOSALS WERE DROPPED WITH ISRAELI ACQUIESCENCE. FRG ESPECIALLY MADE MARKED EFFORT TO MOVE MATTERS FORWARD IN DIRECTION OF CONCRETE IMPROVEMENTS ISRAEL AND US SOUGHT. ALL COUNCIL REPS, IN FACT, WERE WELL DISPOSED TOWARDS DEALING WITH US PROPOSALS AND DID NOT RESIST DEALING WITH THOSE ISRAELI PROPOSALS WHICH THEY CONSIDERED TO BE WITHIN COMPETENCE OF ORGANIZATION.

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4. ON MARCH 17 COUNCIL APPROVED LETTER FROM ICAO SECRETARY GENERAL TO ALL MEMBER STATES, REMINDING STATES OF IMPORTANCE OF CONTINUING EFFORTS TO COMBAT UNLAWFUL INTERFERENCE AND INVITING THEM TO MAKE THEIR OWN SUGGESTIONS FOR REVIEW ORGANIZATION IS MAKING OF CURRENT AND IMPROVED MEASURES. THIS, COUPLED WITH CUI ACTION MARCH 18, ENCOURAGES US TO BE OPTIMISTIC ORGANIZATION HAS POSITIONED ITSELF TO PROCEED WITH THOROUGH REVIEW OF MEASURES TO COMBAT UNLAWFUL INTERFERENCE AND HOPEFULLY PROCEED TO NEW AND IMPROVED STANDARDS AND RECOMMENDED PRACTICES TOWARDS THAT END. WE ARE ENCOURAGED IN ADDITION BY FACT THAT ACTION HAS TAKEN PLACE IN UN

FORUM WHERE ARABS AND ISRAELIS HAD PREVIOUSLY HAD HISTORY

OF CONFRONTATION AND HOPE THIS MAY AUGUR WELL FOR CONTINUED ACTION IN ICAO.

5. DEPARTMENT WOULD APPRECIATE CONTINUING EFFORTS BY MISSIONS TO ENCOURAGE APPROPRIATE HOST AUTHORITIES IN KEEPING UP MOMENTUM ESTABLISHED THUS FAR. ALSO AS APPROPRIATE, MISSIONS SHOULD EXPRESS OUR APPRECIATION FOR GUIDANCE WHICH APPEARS TO HAVE BEEN GIVEN TO NATIONAL REPRESENTATIVES IN ICAO LEADING TO HELPFUL AND COOPERATIVE RESPONSE TO OUR INITIATIVE. KISSINGER

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## Message Attributes

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**Channel Indicators:** n/a  
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**Concepts:** PHYSICAL SECURITY, COMMITTEE MEETINGS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 25 MAR 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** MorefiRH  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
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**Disposition History:** n/a  
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**Errors:** N/A  
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**Original Handling Restrictions:** n/a  
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**Reference:** 75 STATE 27945  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** MorefiRH  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 06 MAY 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <06 MAY 2003 by ElyME>; APPROVED <20 MAY 2003 by MorefiRH>  
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**TAGS:** PORG, PINS, EAIR, ICAO  
**To:** BELGRADE MULTIPLE  
**Type:** TE  
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